COMMONWEALTH OF MASSACHUSETTS TOWN OF HOLBROOK WARRANT FOR THE SPECIAL TOWN MEETING

TOWN CLERK

NOV 5 AG: 10 '19

HULBERO GREETING

NORFOLK, SS.

To any Constable of the Town of Holbrook, in said County:

You are hereby directed and required to notify and warn the inhabitants of the Town of Holbrook, qualified to vote in town affairs, to meet in Holbrook Middle-High School, Auditorium, 245 South Franklin Street, Holbrook, on:

Wednesday, November 20, 2019

at 7:15 p.m. in the evening, then and there to act on the following articles:

ARTICLE 1: Unpaid Bills from Prior Fiscal Years

To see if the Town will vote to raise and appropriate, transfer from available funds, and/or otherwise provide a sum or sums of money, to be expended by the departments indicated, in order to pay for unpaid bills from Fiscal Years 2018 and 2019, or take any other action thereon.

Department	Vendor	Amount	Description	FY20 Funding Source Account No.
Selectmen	Murphy, Hesse, Toomey & Lehane	\$1,137.85	Legal Bills, June 2019	Legal Prof/Tech Services 01-151-5200-5301
Public Works	South Shore Generator Sales & Service	\$405.06	Repairs, June 2019	Sewer 65-440-5200-5200
Public Works	West Mechanical, Inc.	\$502.42	Repairs, March 2018	Town Hall Expense 01-400-5200-5240-50
Fire, Police, & Communications Depts.	Quality Automatic Sprinkler Corp.	\$475.00	Sprinkler Inspection, April 2019	Public Safety Building Maintenance 01-200-5200-5240
Fire, Police & Communications Depts.	CC-Teknologies	\$1,020.00	Telephone system repairs, May 2019	Public Safety Building Maintenance 01-200-5200-5240
Fire Department	McKesson Medical- Surgical	\$196.80	Medical Supplies, June 2019	EMT Expenses 01-230-5200-5400
Council on Aging	W B Mason	\$110.59	Shop Vac, June 2019	COA General Expense 01-541-5200-5400
Police Dept.	Training Force USA	\$199.00	Police Training, April 2018	Police General Expense 01-210-5200-5400

Submitted by the Departments Listed

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ARTICLE 2: Supplemental Appropriation – Sewer Enterprise

To see if the Town will vote to transfer the sum of Nineteen Thousand Four Hundred Twenty-Five Dollars (\$19,425.00) from MWRA Assessment 65-440-5600-5695, said sum to be added to the existing amount already appropriated for the fiscal year ending on June 30, 2020 under Sewer Enterprise Expenditures 65-440-5200-5200, or take any other action thereon.

Submitted by the Superintendent of Public Works

ARTICLE 3: Transfer Community Development Misc. Pre-Program Income to Council on Aging Facility Project

To see if the Town will vote to transfer a certain sum of money from Community Development Miscellaneous Pre-Program Income, 23-180-2301-5200, said sum to be used to fund the costs associated with the feasibility, design, engineering and construction of a new Council on Aging Facility, or take any other action thereon.

Submitted by the Council on Aging Advisory Committee

ARTICLE 4: Capital Improvements

To see if the Town will vote to raise and appropriate, transfer from available funds, borrow, and/or otherwise provide a certain sum of money for the purchase or the lease/purchase of capital items as recommended by the Capital Improvements Planning Committee, or take any other action thereon.

Submitted by the Fire Chief on behalf of the Fire Chief and Superintendent of Public Works

ARTICLE 5: Special Legislation to Create Regional Water District

To see if the Town will vote to petition the General Court for special legislation to create a regional water district entity among the towns of Holbrook, Braintree and Randolph, which legislation shall be substantially in the form set forth in the document attached as Addendum A to this warrant, to authorize the Board of Selectmen to take any action necessary in connection with the submission of said petition, and to authorize the General Court to make clerical or editorial changes of form to the bill, or take any other action relative thereto.

Submitted by the Board of Selectmen

ARTICLE 6: Reconstruction of Union Street – Land Takings

To see if the Town will vote to purchase, acquire interest in title, easement or take by eminent domain, and to raise and appropriate a sum of money, either by appropriation, borrowing or otherwise, to fund said purchase or taking along with all costs incidental or relative thereto, certain temporary easements and permanent easements or other interest in title as necessary to facilitate the reconstruction of Union Street, said easements or acquisitions in title being depicted on a certain plan of land entitled "Reconstruction of Union Street, Route 139", prepared by BETA Group, dated July 29, 2019, said plan being on file with the Town Clerk's Office fourteen days before Town Meeting, or take any other action thereon.

Submitted by the Board of Selectmen

ARTICLE 7: Reduce the Fiscal Year 2020 Tax Levy

To see if the Town will vote to transfer a certain sum of money from Free Cash, said sum to be applied to the reduction of the Fiscal Year 2020 tax levy, or take any other action thereon.

Submitted by the Board of Selectmen

ARTICLE 8: Amend General By-Laws, Section 13-11 - Noise Ordinance

To see if the Town will vote to amend the Town of Holbrook General By-Laws, Section 13-11, Town of Holbrook, Massachusetts Noise Ordinance, by striking the words as indicated below, and inserting the words shown in **bold**, or take any other action thereon:

Town of Holbrook, Massachusetts Noise Ordinance Section 13-11 Massachusetts Noise Ordinance

(A.) General Prohibition and Definitions

No person shall make or cause to be made any unreasonable or excessive noise in the Town of Holbrook, by whatever means or from whatever means or from whatever source. As used herein, the following terms shall have the following meanings:

- (a.) dBa shall mean A- weighted sound level in decibels, as measured by a general-purpose sound level meter complying with the provisions of the American National Standard Institute, "Specifications for Sound Level Meter (ANSI SIR 19711)", properly calibrated, and operated on the "A" weighting network
- (b.) Loud amplification device or similar equipment shall mean a radio, television, stereo, tape player, cassette player, compact disc player, MP3 player, loud speaker, sound amplifier, electronic device, or any other similar apparatus or equipment operated in such a manner that it creates excessive noise.
- (c.) Unreasonable or excessive noise shall mean:
 - 1. Noise Broadband level measured in excess of 50 dBa between the hours of 9:00 p.m. and 7:00 a.m., or in excess of 70 dBa at all other hours from the nearest property line of the source measured in Leq for a sample of 10 minutes; or
 - 2. Increases of the broadband sound level by more than 10 dB (A) above ambient sound level at property line of the source, and/or
 - 3. Produces a "pure tone" condition at the property line of the source- to be defined as when any octave band center frequency sound pressure level exceeds the two adjacent center frequency sound pressure levels by 3 decibels or more, and/or
 - 4. In the absence of an applicable noise level standard or regulation of the Air Pollution control commission, any noise plainly audible at a distance of three hundred (300) feet or, in the case of loud amplification devices of similar equipment, noise plainly audible at a distance of one hundred (100) feet from its source by a person of normal hearing.

(d.)Noise

1. Noise is defined as "sound of sufficient intensity and/or duration as to cause a condition of air pollution"

(e.) Air Pollution

- 1. Air pollution means "the presence in the ambient air space of one or more air contaminants or combinations thereof (including sound) in such concentrations and of such durations as to:
- a. Cause a nuisance
- b. Be injurious, or be on the basis of current information, potentially injurious to human health or animal life, to vegetation, or to property
- c. Unreasonably interfere with the comfortable enjoyment of life and property or the conduct of business

(f.) Nuisance

- a. Harm, injury
- b. That is annoying, unpleasant, or obnoxious

(B.) Disturbing the Peace

It shall be unlawful for any person or persons in a residential area within the Town of Holbrook to disturb the peace by causing or allowing to be made any unreasonable or excessive noise, including but not limited to such noise resulting from the operation of any loud amplification device, or from the playing of any band or orchestra, or from the use of any device to amplify the aforesaid noise, or from the making of excessive outcries, exclamations, or loud singing or any other excessive noise by a person or group of persons, or from the use of any device to amplify such noise provided, however, that any performance, concert, establishment, band, group or person who has received and maintains a valid license or permit from any department, board or commission of the Town of Holbrook authorized to issue such license or permit shall be exempt from the provisions of this section. At no time shall it be allowed in the Town of Holbrook that a person or persons broadcast any loud amplification device from a private residence for the sole purpose of attracting attention of the passing public or as part of a decorative theme no matter the dBa level. It shall be unlawful for any person in any area of the Town of Holbrook to operate a loud amplification device or similar equipment in or on a motor vehicle, which is moving, standing or stationary in, on or upon a public way. The fact that the noise exceeds the sound level standards as specified herein shall be deemed to be a violation of the provisions of this ordinance. The police or health agent, in response to each complaint, shall verify by use of the sounds level meter described herein that the noise complained of does exceed the limit described herein and if so, may thereupon issue the appropriate fines and or seize the device of which the noise emanates.

(C.) Dogs

It shall be unlawful for any person or persons in a residential area within the Town of Holbrook to allow unreasonable barking from a dog in excess of thirty ten minutes on their property. In the case of multiple dogs on said property, unreasonable barking shall be limited to twenty ten minutes. If the owner of the dog or dogs in violation of this ordinance does not attempt to silence the dog or

dogs, a fine shall be given at that time. This shall be enforced by the animal control officer or the police department.

(D.) Motorcycles

It shall be unlawful for any person or persons in a residential area within Town of Holbrook to leave a motorcycle, dirt bike, ATV or any other vehicle that is considered to be a recreational off-road vehicle in the idle position for more than five minutes between the hours of 10:00 p.m. and 6:00 a.m.

(E.) Construction

It shall be unlawful for any person or persons in a residential area within the Town of Holbrook to operate machinery or create any noise associated with construction, demolition, alteration, repair, maintenance or upkeep of any residential property between the hours of 7:00 p.m. and 7:00 a.m. Monday thru Saturday, and 7:00 p.m. and 8:00 a.m. on Sundays. Exceptions shall be in an emergency situation or for the purpose of snow removal.

(F.) Exemptions

This ordinance shall not apply to:

- 1. Any public utility company, Police Department, authorized police emergency vehicles, Fire Department, authorized fire emergency vehicles, any Public Works Department, or any agency or department of the Town of Holbrook or the Commonwealth of Massachusetts.
- 2. Any alarm, siren, or mechanism used for the purpose of alerting persons to the existence of an emergency, or attempted crime.
- 3. Any lawfully permitted parade, including any spectators and participants on the parade route during said lawful parade.
- 4. Any patrons and participants using cannons and gunfire during historical battle reenactments for which a pyrotechnics permit is required and obtained by the State Fire Marshal or Fire Chief.
- 5. Any town-sanctioned fireworks display.
- 6. Any lawful outdoor event, race, festival, fiesta, carnival, sporting event, entertainment or concert that is in full compliance with a permit issued by the Town of Holbrook, provided that the noise created is limited to the days and hours set forth in terms of such Permit.
- 7. Sound produced by church bells or church chimes when used as part of religious observances or service during daytime hours.
- 8. Sound produced by activities conducted on public parks, public playgrounds, and public or private schools, including but not limited to, school athletic, band and school entertainment practice or events.

9. Any activity which has been specifically licensed or permitted by a Town of Holbrook department or board provided that the noise created is limited to the days, hours, and type set forth in such license or permit.

(G.) Fines and Penalties

Any person violating the provisions of this ordinance shall be punished by fine of fifty (\$50) dollars for the first offense, (\$100) dollars for the second offense occurring within twenty-four (24) hours of the first offense, and a fine of one hundred and fifty (\$150) dollars for the third offense and any subsequent offense thereafter occurring within twenty four (24) hours of the first offense. Any violation of the provisions of this ordinance occurring more than twenty-four (24) hours after the first offense shall constitute a new and separate offense. The enforcing person, health agent or police officer shall make a record of the complaint, such record to include the following information (to the extent that it is available), name and address of person violation; name and address of landlord, if applicable; date; time; motor vehicle registration number, if applicable; and location of the violation. If the violator refuses to give the above-noted information or if any information proves false, said person shall be punished by a fine of an additional twenty-five (\$25) dollars. As an alternative, a violation of this ordinance may, in the discretion of the enforcing person, be enforced by non-criminal disposition as provided in Massachusetts General Laws, Chapter 40, Section 21D. The issuance of a fine shall not preclude the town from seeking or obtaining any or all other legal and equitable remedies to prevent or remove a violation of this ordinance, including but not limited to preliminary and/or permanent injunction(s).

Submitted by the Board of Health

ARTICLE 9: Stabilization & Capital Stabilization Funds

To see if the Town will vote to transfer the following sums from free cash, said sums to be added to the funds as noted below, as established in accordance with the provisions of Massachusetts General Laws Chapter 40, Section 5B, or take any other action thereon.

AMOUNT	FUND
TBA	Stabilization
TBA	Capital Stabilization

Submitted by the Board of Selectmen

ARTICLE 10: Other Post-Employment Benefits Liability Trust Fund (OPEB)

To see if the Town will vote to transfer a certain sum of money from free cash, said sum to be added to the Other Post-Employment Benefits (OPEB) Liability Trust Fund, as established in accordance with the provisions of Massachusetts General Laws Chapter 32B, Section 20, to provide a funding source for the unfunded actuarial liability of retirees' health care and life insurance benefits, or take any other action thereon.

Submitted by the Board of Selectmen

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ARTICLE 11: Compensated Absences Fund

To see if the Town will vote to transfer a certain sum of money from free cash, said sum to be added to the Reserve Fund for Future Compensated Absences, as established in accordance with the provisions of Massachusetts General Laws Chapter 40, Section 13D, as amended, to provide for the future payment of accrued liabilities for compensated absences due any employee or full-time officer of the Town upon the termination of the employee's or full-time officer's employment, or take any other action thereon.

Submitted by the Board of Selectmen

And you are hereby directed to serve this warrant by posting attested copies thereof at three (3) public places in said Town, at least fourteen (14) days prior to the day of the actual meeting.

Hereof fail not, and have you there this warrant with your doings thereon.

Given under our hands this 30th day of October in the year 2019.

Daniel R. Lee Chairma Board of Selectmen Joshua Reilly, Vice-Chairman Board of Selectmen

Lindsy Vayda Clerk Board of Selectmen

Board of Salectmen

Pamela Campanella, Associate Board of Selectmen

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Pursuant to the foregoing warrant, I the undersigned, one of the Constables of the Town of Holbrook, have notified and warned the inhabitants of the Town qualified to vote in Town affairs, to meet at the time and place for the purpose of aforesaid by posting attested copies thereof at three public places in said Town fourteen days at least before the day of said meeting.

Date

Constable

DRAFT - 10/30/2019

AN ACT ESTABLISHING THE TRI-TOWN WATER DISTRICT

Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:

SECTION 1. The establishment of the Tri-Town Water District, hereinafter referred to as the District passed by votes of the legally authorized authorities in the towns of Braintree, Holbrook and Randolph in 2019 and in accordance with a Joint Powers Agreement among said towns for the establishment of the District, hereinafter referred to as the Agreement, and all actions heretofore taken by the District Board of Directors which were not inconsistent with this act or with the terms of the Agreement, are hereby validated, ratified and confirmed in all respects. The Agreement shall be effective and binding upon approval by the parties in the following manner: (a) in Braintree and Randolph, by their respective town councils, and with the approval of the mayor in Braintree; and (b) in Holbrook, by the board of selectmen.

The purpose of the District shall be to provide for the supply, treatment and distribution of water to the member towns. The said District for the purposes aforesaid, in the manner herein provided, may take, by purchase or otherwise, and hold and convey to and into the said towns, from some one convenient point, or through a common conduit, the waters of the Great Pond Reservoir System, including Great Pond, Richardi Reservoir, Farm River, Norroway Brook and the Cochato River in the towns of Braintree and Randolph and the waters which flow into and from the same, or any part thereof; and may also take, by purchase or otherwise, and hold any water rights connected therewith, and also all lands, rights of way and easements necessary for holding and preserving such water, and for conveying the same to any part of said towns, and may erect on the land thus taken or held proper dams, buildings, fixtures and other structures, and may make excavations, procure and operate machinery and provide such other means and appliances as may be necessary for the establishment and maintenance of complete and effective water works, and may construct and lay down conduits, pipes and other works, under or over any lands, water courses, railroads, or public or private ways, and along any such way, in such manner as not unnecessarily to obstruct the same; and for the purpose of constructing, maintaining and repairing such conduits, pipes and other works, and for all proper purposes of this act, said District, may dig up any

such lands, and may enter upon and dig up any ways in said towns, in such manner as to cause the least hinderance to public travel on such ways.

This Act shall, in the manner and on the terms set forth in the Agreement, supersede in their entirety, and fully repeal, Chapter 217 of the Acts of 1885 and Chapter 269 of the Acts of 1886.

SECTION 2. The powers, duties and liabilities of the District shall be vested in and exercised by a District board of directors, hereinafter referred to as the board, organized in accordance with this section and the Agreement. Each member of the board shall be entitled to a vote. The board shall choose a chairman and secretary by ballot from its membership. The board shall coordinate the activities of the District and may establish any policies or procedures necessary to do so. The board shall establish and manage a fund to which all monies contributed by the participating towns, and all grants and gifts from the federal or state government or any other source, shall be deposited. The board shall appoint a treasurer who may be a treasurer of 1 of the participating governmental units. No member of the board or other employee of the District shall be eligible to serve concurrently as treasurer. The treasurer, subject to the direction and approval of the board, shall be authorized to receive, invest and disburse all funds of the District without further appropriation. The treasurer may, by vote of saidboard, be compensated for his services. The treasurer of the District shall be subject to sections 35, 52 and 109A of chapter 41 of the General Laws, to the extent applicable. The treasurer may make appropriate investments of the funds of the District consistent with section 55B of chapter 44. The board shall appoint a business officer who may be a city auditor, town accountant or officer with similar duties, of 1 of the participating governmental units. The business officer shall have the duties and responsibilities of an auditor or accountant pursuant to sections 52 and 56 of chapter 41 and shall not be eligible to hold the office of treasurer.

The District shall be subject to an annual audit and a copy of such audit shall be provided to the member towns and to the division of local services of the department of revenue.

Each of the member towns' legally authorized authorities shall appoint 1 board member, for a total of 3 members.

SECTION 3. The District shall be a body politic and corporate and political subdivision of the commonwealth and shall have the following powers and duties:

- (1) To adopt a name and a corporate seal, and the engraved or printed facsimile of such seal appearing on a bond or note of the District shall have the same legal effect as such seal would have if it were impressed thereon.
- (2) To sue and be sued, but only to the same extent and upon the same conditions that a city or town may be sued. The members and officers of the District shall be deemed to be public employees within the meaning of chapter two hundred and fifty-eight.
- (3) To purchase, take by eminent domain under chapter 79 of the General Laws or otherwise acquire property within the member towns, or any interests therein, for the purposes of the District, including the protection of the water supply; to construct, reconstruct, replace, rehabilitate, repair, equip, operate and maintain water supply, treatment and distribution facilities for the benefit of said towns, and any other facilities necessary to carry out the purposes of the District; and to make any necessary contracts in relation thereto. The board may exercise its power to take property by eminent domain only upon a unanimous vote of the full board,
- (4) To borrow money, enter into long or short-term loan Agreements or mortgages and apply for state, federal or corporate grants or contracts to obtain funds necessary to carry out the purposes of the District. The borrowing, loans or mortgages shall be consistent with this Agreement, standard lending practices and sections 16 to 28, inclusive, of chapter 44. The board may, subject to chapter 30B, enter into contracts for the purchase of supplies, materials and services and for the purchase or lease of land, buildings and equipment, as considered necessary by the Board.
- 5) To incur debt, in accordance with the Agreement, for the purpose of acquiring land, or any interests therein, and constructing, reconstruction, replacing, rehabilitating, repairing and equipping water supply, treatment and distribution facilities and any other facilities necessary to carry out the purposes of the District, including debt for the purposes of designing and otherwise planning any such improvements, for a term not exceeding 30 years.
- (6) To issue bonds and notes in the name and upon the full faith and credit of said District; said bonds or notes shall be signed by the chairman and the treasurer of the board, except that said chairman by a writing bearing his written signature and filed in the office of said treasurer, which writing shall be open to public inspection, may authorize said treasurer to cause to be engraved or printed on said bonds or notes a facsimile of said chairman's signature, and such facsimile signature so engraved or

printed shall have the same validity and effect as said chairman's written signature, and each issue of bonds or notes shall be a separate loan.

- (7) To receive and disburse funds for any District purpose, and to invest funds in any investments legally permitted for cities and towns.
- (8) To incur temporary debt in anticipation of revenue to be received from the member towns or from any other source.
- (9) To assess member towns for any expenses of the District.
- (10) To maintain a reserve fund, and to carry over the remaining balance of such fund into the ensuing fiscal year, subject to the limitations in section 4 of this Act.
- (11) To apply to receive and expend or hold any grants or gifts from the commonwealth, the federal government and other grantors for the purposes of the District.
- (12) To engage legal counsel, financial advisors, engineers, accountants, consultants, agents and other advisors.
- (13) To submit an annual report to each of the member towns, containing a detailed financial statement, and a statement showing the method by which the annual charges assessed against each town were computed.
- (14) To employ such employees as it considers necessary to operate such district.
- 15) To enter into contracts with any persons, including but not limited to non-member cities and towns, other bodies politic and the United States of America, that are necessary or convenient to carrying out the powers of the District, including but not limited to contracts for the purchase, supply, treatment and distribution of water and contracts for the operation and management of the water facilities of the District.
- (16) To enact by-laws and rules concerning the management and regulation of its affairs and the use of its facilities and the provision of its services.
- (17) To convey, sell, lease or otherwise dispose of any District real or personal property, or interests therein, no longer needed for District purposes.
- (18) To do any and all other things necessary and convenient to carrying out the powers and purposes of the District, and all other things incidental and related thereto.

SECTION 4. The board shall annually determine the amounts necessary to be raised to maintain and operate the District during the ensuing fiscal year, plus a reserve fund not to exceed 15 per cent of the maintenance and operating budget, and the amounts required for payment of debt and interest incurred by the District which will be due in said year, and shall apportion the amounts so determined among the several member towns in accordance with the terms of the Agreement, namely such that operating costs shall be apportioned to each member town on a flow-proportionate basis, based upon the average daily usage as measured at the District flow meters, and capital costs shall be apportioned among the member towns in the following proportions: Braintree shall pay 50%, Randolph shall pay 34% and Holbrook shall pay 16%. The amounts so apportioned for each town shall, prior to February first in each year, be certified by the District treasurer to the treasurers of the several towns. Except to the extent provided for from water system revenues and other sources, the obligation of each member town to pay apportionments pursuant to the Agreement shall be included in the amounts to be assessed annually in such town under section 23 of chapter 59 of the General Laws, and, with or without an appropriation therefore, the town treasurer shall pay to the District the amounts so apportioned at the times specified in the Agreement. The amounts apportioned or to be apportioned pursuant to the Agreement shall not be included in the statutory limit of indebtedness of any town. Each of said towns shall transfer all or any portion of the amounts appropriated for capital costs to the District only upon receipt by the treasurer of the town from the District of copies of invoices or other evidence satisfactory to the treasurer that the project costs for which said amounts are being transferred have been incurred by the District and are due and payable.

SECTION 5. Notwithstanding chapter 44 of the General Laws to the contrary, only sections 16 to 28, inclusive, of said chapter 44, so far as apt, shall apply to the District; provided, however, that section 16 of said chapter 44 relating to the countersigning of bonds and notes and section 24 of said chapter 44 relating to the countersigning and approval of notes and the certificates of the clerk relating thereto shall not apply to the District; and provided further that, notwithstanding section 19 of said chapter 44 to the contrary, the maturities of each issue of bonds and notes of the District shall be arranged so that for each issue the amounts payable in the several years for principal and interest combined shall be as nearly equal as practicable in the opinion of the treasurer or, in the alternative, in accordance with a schedule providing for a more rapid amortization of principal. Any debt incurred by the District shall not be subject to the limit of indebtedness prescribed in section 10 of said chapter 44.

SECTION 6. The member towns may from time to time amend the District Agreement if the Agreement as so amended is not inconsistent with this act.
Approved, 2019.